

**REGULAR SESSION  
of the  
JACKSON COUNTY BOARD OF SUPERVISORS**

**May 15, 2023**

The Regular Session of the Jackson County Board of Supervisors was called to order at 5:30 P.M., on Monday, May 15, 2023, at the Jackson County Courthouse in the County Board Room by Chairman Amo.

County Clerk, Cindy Altman, took roll call with 18 members present and 1 excused (Supervisor Strandberg).

The Pledge of Allegiance was given.

Chairman Amo asked for a moment of reflection for St. Croix County Deputy Kaitie Leising who was fatally shot responding to a call on May 6, 2023.

Chairman Amo asked if there were any corrections or additions to the minutes of the previous meeting. Supervisor Chamberlain made a motion to approve the minutes. This was seconded by Supervisor Rolbiecki. Voice vote was taken with 18 present voting Aye.

RESOLUTION NO. 19-05-2023

**Request State to Revise the Current Real Estate Transfer Fee Revenue Sharing Formula**

WHEREAS, the collection of a real estate transfer fee by counties was mandated by the State of Wisconsin in 1969, and included a requirement that counties remit 50% of all transfer fees collected to the State; and

WHEREAS, in 1981 the State changed the transfer fee formula to require counties to remit 80% of all transfer fees collected to the State; and

WHEREAS, the County, through the Register of Deeds Office, assumes the annual operating costs of recording all real estate transfers occurring in each County, including the collection of real estate transfer fees; and

WHEREAS, Jackson County real estate transfer fee collection over the past five years totaled \$1,462,494.60 of which the County retained \$292,499.52 and \$1,169,458.67 was remitted to the State; and

WHEREAS, using a 50/50 split, the County's share of fees collected on local real estate transfers during that same five-year period would have provided an additional \$438,747.78 in support of local government; and

WHEREAS, in 2021 the State of Wisconsin has built up a budget surplus of approximately \$2.5 billion dollars, while many Wisconsin counties continue to struggle financially due to ever-increasing costs of providing county government services in an inflationary economy and providing services for increasing unfunded State mandated programs along with the financial restrictions imposed by State imposed levy limits.

NOW, THEREFORE, BE IT RESOLVED by the Jackson County Board of Supervisors that in an effort to assist all Wisconsin Counties, the State of Wisconsin revise the real estate transfer fee share formula to again allow Wisconsin Counties to retain 50% of all real estate transfer fees collected, with 50% to be remitted to the State.

BE IT FURTHER RESOLVED that a copy of this resolution be sent to the Governor Tony Evers, all members of the State Legislature representing Jackson County, the Wisconsin Counties Association and all other Wisconsin Counties.

Respectfully Submitted,  
Executive and Finance Committee  
s/Jeff Amo  
s/Ron Carney  
s/Michelle Greendeer-Rave  
s/John Higgins  
s/Alton Staff

Supervisor Hart made a motion to adopt this resolution. This was seconded by Supervisor Staff. Discussion took place. Voice vote was taken with 18 present voting Aye.

#### RESOLUTION 20-05-2023

RE: Ho-Chunk Funds for Jackson County Sanitary Landfill Escrow Account

WHEREAS, Jackson County holds title to the Jackson County Sanitary Landfill, License #2004, which is monitored by the Wisconsin Department of Natural Resources and maintained by Jackson County; and

WHEREAS, pursuant to Wisconsin Statute 289.41(1m)(b)1, Jackson County shall maintain proof of financial responsibility for 40 years after the closing of the facility which would be through 2041; and

WHEREAS, Jackson County does hold an escrow account at Security Financial Bank for the expenses associated with monitoring and maintaining the Jackson County Sanitary Landfill with a December 31, 2022 balance, after 2022 expenses, of \$175,187.36; and

WHEREAS, it has been determined by the Wisconsin Department of Natural Resources that the escrow account balance as of December 31, 2022, is not sufficient to maintain

proof of financial responsibility and additional funds would need to be deposited into said escrow account.

NOW THEREFORE BE IT RESOLVED that the Jackson County Board of Supervisors hereby approves \$175,000 of Ho-Chunk funds be deposited into the Jackson County Sanitary Landfill escrow account in order to sustain the financial responsibility of said Landfill through 2041.

Respectfully Submitted;  
Executive and Finance Committee  
s/Jeff Amo  
s/Ron Carney  
s/Michelle Greendeer-Rave  
s/John Higgins  
s/Alton Staff

Supervisor Staff made a motion to adopt this resolution. This was seconded by Supervisor Carney. Discussion took place. Voice vote was taken with 18 present voting Aye.

RESOLUTION NO. 21-05-2023

TO: **HONORABLE MEMBERS OF THE JACKSON COUNTY BOARD OF SUPERVISORS**

RE: **Resolution for Ho-Chunk funds for 2026 Orthoimagery Acquisition.**

**WHEREAS**, accurate, high-resolution digital imagery (orthoimagery) is a valuable asset to all land information users in Jackson County; and

**WHEREAS**, the Wisconsin Regional Orthoimagery Consortium (WROC) has been established to help counties to obtain digital imagery at a reduced cost; and

**WHEREAS**, Jackson County has participated in the 2010, 2015, 2020, and 2023 WROC acquisition cycles and plans to participate again in 2026; and

**WHEREAS**, regular updates to county-wide orthoimagery is essential to the discovery of untaxed parcels and improvements; and

**WHEREAS**, it is becoming increasingly difficult to keep the County's orthoimagery up-to-date based on a 5-year acquisition cycle; and

**WHEREAS**, WROC has implemented procedures for counties to acquire updated imagery on a more frequent schedule, while still being considered a WROC partner and benefiting from reduced costs; and

**WHEREAS**, Ayres Associates Inc., the mapping and imagery consultant that was selected by WROC as the vendor for the 2023 acquisition cycle, has provided a preliminary budget planning amount of \$76,000.00 to complete a county-wide 6” resolution orthoimagery project in 2026; and

**WHEREAS**, a non-lapsing account (10.5172.0000.0000.5990) was created by County Board Resolution No. 75-12-2015 to fund future orthoimagery and LiDAR acquisitions; and

**THEREFORE, BE IT RESOLVED**, that the Jackson County Zoning and Land Information Committee hereby requests the Jackson County Board of Supervisors to authorize Ho-Chunk funds to be deposited into said account to fund an orthoimagery acquisition in the spring of 2026, in the amount of \$25,000.00 each year, during the years of 2024, 2025, and 2026.

RESPECTFULLY SUBMITTED BY:

**Jackson County Zoning and Land Information Committee**

s/Hoyt Strandberg, Chairman  
s/Alton Staff, Vice Chairman  
s/Adrian Swanson  
s/Jerry Schmidt  
s/Ed Chamberlain

**Jackson County Executive and Finance Committee**

s/Jeff Amo, Chairman  
s/Ron Carney, 1<sup>st</sup> Vice Chairman  
s/Michelle Greendeer-Rave, 2<sup>nd</sup> Vice Chair  
s/John Higgins  
s/Alton Staff

Supervisor Greendeer-Rave made a motion to adopt this resolution. This was seconded by Supervisor Higgins. Cody Brommerich, County Surveyor was present for questions. Discussion took place. Voice vote was taken with 18 present voting Aye.

RESOLUTION 22-05-2023

TO: The Honorable Jackson County Board of Supervisors

**RE: Request for Creation of One (1.0) FTE Correctional Behavioral Health Coordinator**

WHEREAS, the Sheriff or designee is required under Chapter 302 of the Wisconsin State Statutes to provide medical and mental health care of prisoners housed at the Jackson County Jail, and,

WHEREAS, there is an increased need to provide care, intervention and treatment for inmates suffering with an immediate mental health crisis and/or substance abuse disorders, and,

WHEREAS, the Jackson County Opioid work group, other department heads, and community partners agree that the jail requires a consistent means of providing

immediate mental health and substance abuse services to inmates, including but not limited to treatment planning, individual counseling, reentry plans for after release, and other related services, and,

WHEREAS, it was determined that the solution to the lack of services and immediate care for inmates was to create a Correctional Behavioral Health Coordinator employed by the Jackson County Sheriff's Office and dedicated solely to the jail, and,

WHEREAS, the initial funding for this position will be about \$25,000 from the Sheriff's Office budget, \$100,000 from the Department of Health and Human Services fund balance, and the remaining balance amount, yet to be determined, from county opiate settlement funds. In addition, the aforementioned funding sources will reassess annually and determine the necessary funds to support this position in future budget cycles, and,

WHEREAS, this position will be placed on level 15 of the Jackson County wage scale based on the Carlson Dettman Consulting wage review, and,

WHEREAS, the financial analysis and position job description is attached, and,

NOW, THEREFORE, BE IT RESOLVED, that the Jackson County Board of Supervisors hereby authorizes the creation and addition of one (1.0) Correctional Behavioral Health Coordinator position assigned to the jail, under the supervision of the Sheriff or designee, and,

BE IT FURTHER RESOLVED, that the resolution will become effective upon passage by the Jackson County Board of Supervisors and is subject to the recruitment process outlined in the County's Personnel Policy – Chapter 4.

Respectfully Submitted:

Law Enforcement Committee

Charles Jensen, Chairman  
s/William Laurent  
s/Max Hart  
s/Ron Carney  
s/Garth Rolbiecki

Personnel & Bargaining  
Committee

s/Jeff Amo, Chairman  
Charles Jensen  
s/Alton Staff  
s/Ron Carney  
s/Garth Rolbiecki  
s/Ed Chamberlain  
s/John Higgins

Executive & Finance  
Committee

s/Jeff Amo, Chairman  
s/Ron Carney  
s/Michelle Greendeer-Rave  
s/Alton Staff  
s/John Higgins

Supervisor Greendeer-Rave made a motion to adopt this resolution. This was seconded by Supervisor Rolbiecki. Adam Olson, Chief Deputy and Kaylan Rich, Jail Administrator were both present for questions. Voice vote was taken with 18 present voting Aye.

Supervisor Carney made a motion to read the following zone petitions only one time. This was seconded by Supervisor Rolbiecki. Voice vote was taken with 18 present voting Aye.

**PETITION #2023-12  
TOWN OF MANCHESTER**

**REPORT OF THE ZONING COMMITTEE**

TO THE JACKSON COUNTY BOARD OF SUPERVISORS:

The Jackson County Zoning Committee, having considered Petition #2023-12 to amend the Jackson County Zoning Ordinance filed by Melissa Sandoval on the 21<sup>st</sup> day of March, 2023 to change 8 Acres of the Official Zoning Map from the R-2 (Residential) District to the B-2 (Outlying Business) District on the following described lands:

On property known as Lot 11 located in the NE1/4-SE1/4, Section 9, T20N, R3W, Town of Manchester, Jackson County, WI. The request is to change 8 acres of the R-2 (Residential) District to the B-2 (Outlying Business) District for the opening of a business to include car detailing and towing.

Located in the Town of Manchester, and having held public hearing thereon pursuant to Sec. 59.97(5)(e), Wis. Stats., notice thereof having been sent as provided by law, and being duly informed of the facts pertinent to the changes proposed, and duly advised of the wishes of the people in the area affected, hereby recommends as follows:

That the zone change be Denied.

Dated this 17<sup>th</sup> day of April 2023.

JACKSON COUNTY ZONING COMMITTEE  
BY: s/Hoyt Strandberg, Chairman

Chairman Amo stated that the committee action was sufficient and this did not require any action tonight.

**PETITION #2023-14  
TOWN OF SPRINGFIELD**

**REPORT OF THE ZONING COMMITTEE**

TO THE JACKSON COUNTY BOARD OF SUPERVISORS:

The Jackson County Zoning Committee, having considered Petition #2023-14 to amend the Jackson County Zoning Ordinance filed by Joseph Peters Jr on the 22<sup>nd</sup> day of March, 2023 to change 1 Acre of the Official Zoning Map from the A-2 (Forestry and

Limited Agriculture) District to the R-4 (Residential-Manufactured Home) District on the following described lands:

On property located in the NE1/4-NE1/4, Section 21, T21N, R06W, Town of Springfield, Jackson County, WI. The request is to change 1 acre of the A-2 (Forestry and Limited Agriculture) District to the R-4 (Residential-Manufactured Home) District for the addition of a new mobile home.

Located in the Town of Springfield, and having held public hearing thereon pursuant to Sec. 59.97(5)(e), Wis. Stats., notice thereof having been sent as provided by law, and being duly informed of the facts pertinent to the changes proposed, and duly advised of the wishes of the people in the area affected, hereby recommends as follows:

That the zone change be approved – required to combine 2 lots.

Dated this 15<sup>th</sup> day of May 2023.

JACKSON COUNTY ZONING COMMITTEE  
BY: s/Hoyt Strandberg, Chairman

Supervisor Chamberlain made a motion to accept this zone change. This was seconded by Supervisor Peloquin. Voice Vote was taken with 18 present voting Aye.

**PETITION #2023-16  
TOWN OF GARDEN VALLEY**

**REPORT OF THE ZONING COMMITTEE**

TO THE JACKSON COUNTY BOARD OF SUPERVISORS:

The Jackson County Zoning Committee, having considered Petition #2023-16 to amend the Jackson County Zoning Ordinance filed by David Hudson on the 12<sup>th</sup> day of April, 2023 to change 1.5 Acres of the Official Zoning Map from the R-3 (Residential-Cabin/Cottage) District to the R-2 (Residential) District on the following described lands:

On property known as Lot 1 of CSM 1753, in the SE1/4-SE1/4, Section 5, T23N, R5W, Town of Garden Valley, Jackson County, WI. The request is to change 1.5 acres of the R-3 (Residential-Cabin/Cottage) District to the R-2 (Residential) District for the construction of a single-family home.

Located in the Town of Garden Valley, and having held public hearing thereon pursuant to Sec. 59.97(5)(e), Wis. Stats., notice thereof having been sent as provided by law, and being duly informed of the facts pertinent to the changes proposed, and duly advised of the wishes of the people in the area affected, hereby recommends as follows:

That the zone change be approved.

Dated this 15<sup>th</sup> day of May 2023.

JACKSON COUNTY ZONING COMMITTEE  
BY: s/Hoyt Strandberg, Chairman

Supervisor Chamberlain made a motion to accept this zone change. This was seconded by Supervisor Swanson. Voice Vote was taken with 18 present voting Aye.

Chairman Amo stated that the annual report for the Department of Health and Human Services was included in the packets. Chris Hovell, DHHS Director gave an overview and was present for questions. Discussion took place.

Chairman Amo asked for committee reports. Chairpersons of the various committees reported on the activities in their committees.

Chairman Amo introduced Brian Westrate, a field representative with Congressman Van Orden.

Supervisor Hart made a motion to adjourn. This was seconded by Supervisor Peloquin. All present voted Aye by voice vote. Meeting adjourned at 6:40 P.M.



STATE OF WISCONSIN)  
 )ss  
 COUNTY OF JACKSON)

I, Cindy Altman, County Clerk of said County, do hereby certify that the above and foregoing is a true and complete summary of the proceedings of the County Board of Supervisors of Jackson County, Wisconsin, at its Regular Session held on May 15, 2023.

\_\_\_\_\_  
 Cindy Altman, County Clerk  
 Jackson County, Wisconsin

**PER DIEM AND MILEAGE**

<u>DISTRICT MEMBER</u>	<u>PER DIEM</u>	<u>MILEAGE</u>	<u>TOTAL</u>
1. Adrian Swanson	\$65.00	\$34.06	\$99.06
2. Alton Staff	\$65.00	\$28.17	\$93.17
3. Hoyt Strandberg	\$	\$	\$
4. Daryl Boe	\$65.00	\$19.65	\$84.65
5. Thomas Clark	\$65.00	\$26.20	\$91.20
6. Mike Kunes	\$65.00	\$24.89	\$89.89
7. Charles Jensen	\$65.00	\$11.79	\$76.79
8. Max Hart	\$65.00	\$ 9.17	\$74.17
9. Bill Laurent	\$65.00	\$14.41	\$79.41
10. Michelle Greendeer-Rave	\$65.00	\$ .66	\$65.66
11. Garth Rolbiecki	\$65.00	\$32.75	\$97.75
12. Ron Carney	\$65.00	\$26.53	\$91.53
13. Dale Hoff	\$65.00	\$ 1.97	\$66.97
14. John Higgins	\$65.00	\$ 2.62	\$67.62
15. Sarah Peloquin	\$65.00	\$ .39	\$65.39
16. Desiree Gearing-Lancaster	\$65.00	\$ .66	\$65.66
17. Jeff Amo	\$65.00	\$ 1.31	\$66.31
18. Jerrold Schmidt	\$65.00	\$12.36	\$77.36
19. Ed Chamberlain	<u>\$65.00</u>	<u>\$12.45</u>	<u>\$77.45</u>
	\$1170.00	\$260.04	\$1430.04

STATE OF WISCONSIN)  
                                                  )ss  
COUNTY OF JACKSON)

I, Cindy Altman, County Clerk of Jackson County, Wisconsin, do hereby certify that the above is a true and accurate claim for per diem and mileage of the County Board members, and further certify that the above members were present and the record of their presence may be found in the roll call of the proceedings of the Regular Session of the County Board of Supervisors held on May 15, 2023.

\_\_\_\_\_  
Cindy Altman, County Clerk  
Jackson County, Wisconsin

Approved by:

Committee on Approval of Journal

\_\_\_\_\_  
Jeff Amo

\_\_\_\_\_  
Ron Carney

\_\_\_\_\_  
Michelle Greendeer-Rave

\_\_\_\_\_  
John Higgins

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Alton Staff